# Appendix F Hacienda at Fairview Valley Specific Plan Traffic Analysis Adequacy Review and Peer Review



June 12, 2013

Mr. Eric Flodine STRATA EQUITY GROUP 4370 La Jolla Village Drive, Suite 960 San Diego, CA 92122

Subject: Hacienda at Fairview Valley Specific Plan Traffic Analysis Adequacy Review

Dear Mr. Flodine:

#### **INTRODUCTION**

The firm of Urban Crossroads, Inc. is pleased to submit this letter summarizing our review of the previously published traffic studies, environmental document, and data related to current study area conditions, regulations, and project description. As described hereafter, our review indicates that the previously completed traffic analysis continues to provide an adequate and defensible basis for considering potential project impacts in the context of the California Environmental Quality Act (CEQA).

#### **DATA REVIEW**

This letter reviews the current project description, environmental regulations, and study area conditions in the context of those conditions that were in place at the time that the primary project traffic study (Hacienda at Fairview Valley Traffic Impact Analysis (Revised), May 26, 2009, Urban Crossroads, Inc.) that was included in and referenced by the environmental document that was circulated in Fall of 2009 and the subsequent supplemental traffic analysis (Hacienda at Fairview Valley Existing Plus Project Conditions Supplemental Traffic and Air Quality Analysis, November 30, 2011, Urban Crossroads, Inc.) were prepared. The subsequent supplemental traffic analysis concluded that no additional impacts beyond those already identified in the circulated environmental document are expected based upon analysis of Existing Plus Project conditions.



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**Project Description** 

The project description in the published traffic study reports consist of 299 dwelling units of single family housing, 2,815 dwelling units of senior (active) adult housing, and 15 acres (up to 200,000 square feet) of neighborhood/community commercial retail center, and various parks/open space on 1,557 acres. The project description used in the published traffic study reports is consistent the

current project description.

**Environmental Regulations** 

The key environmental regulations related to traffic in place at the time that the project traffic analysis was completed include the California Environmental Quality Act (CEQA) and the traffic study requirements (guidelines) utilized by the County of San Bernardino and other potentially impacted agencies, such as the California Department of Transportation (CALTRANS). The traffic study guidelines used by the County of San Bernardino and CALTRANS have not been

updated since the traffic study analysis was prepared.

The most recent substantive change in CEQA is related to recent court decisions indicating the need to include evaluation of "Existing Plus Project" analysis in the environmental documentation. The supplemental report published in 2011 includes this analysis and indicated that no additional impacts beyond those already identified in the environmental document circulated in late 2009 are anticipated.

**Environmental Setting** 

Potential changes in the environmental setting for the traffic analysis could occur in two primary areas, the roadway system and / or in traffic volumes using or anticipated to use the roadway system. Urban Crossroads, Inc. staff performed a field visit in May, 2013 and inventoried all of the roadway segments and intersections that were analyzed in the previously published traffic study reports. The results of the 2013 field inventory are presented on Exhibit A. The following roadway segments changed compared to the data presented in the previously published traffic study report(s):



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- Navajo Road from SR-18 to just south of Waalew Road has been widened from a 2 lane undivided roadway to a 2 lane divided roadway.
- Central Road from Cahuilla Road to "S" Road (south of Waalew Road) has been widened from a 2 lane undivided roadway to a 3 lane (2 northbound through lanes and 1 southbound through lane) divided roadway.
- Central Road from Sitting Bull Road to Ottawa Road has been widened from a 2 lane undivided roadway to a 2 lane divided roadway.

Three analysis intersections have also been improved to provide additional intersection approach lanes:

- Dale Evans Parkway at Waalew Road The northbound approach has been widened to provide separate left and right turn lanes (previously a single shared lane).
- Navajo Road at Thunderbird Road The northbound and southbound approaches have been widened to provide an exclusive left turn lane and a shared through-right turn lane (previously a single lane was shared for all three movements [left turns, through traffic, and right turns]).
- Central Road at Ottawa Road The The northbound and southbound approaches have been widened to provide an exclusive left turn lane and a shared through-right turn lane (previously a single lane was shared for all three movements [left turns, through traffic, and right turns]).

These improvements all serve to provide additional roadway capacity in the study area. Therefore, the impacts identified in the published environmental document which assumed that these improvements were not yet in place are more conservative (i.e., provide a worst-case reporting of potential impacts) than what the current existing conditions reflect. Therefore, if the traffic technical analysis were to be revised, the end result would be to show lesser impacts than are identified in the current traffic study report and EIR.

Similarly, current traffic volume data has been obtained from databases maintained by CALTRANS for SR-18, which is the primary traffic route through the study area and the best available indicator of traffic volume trends in the study area from 2007 (when the traffic count data included in the environmental document that was circulated was collected) to 2011 (the



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latest year for which data is available). The CALTRANS data is provided in Attachment A to this

letter. The CALTRANS data has been used to prepare a traffic volume growth trend summary

along SR-18 within the vicinity of the study area. The traffic volume growth trend summary is

presented on Table 1. As shown on Table 1, traffic volumes along SR-18 throughout the study

area have decreased by between 8 and 13 percent, with a total overall decrease of 11%. The

decrease in traffic volumes could be related to current economic conditions, or other factors

such as higher gas prices or changes in travel behavior due to increased emphasis on

alternative modes of transport or an aging population that travels less. Therefore, the data

contained in the traffic study is conservative (worst-case) compared to more recent (2011)

conditions. If the traffic technical analysis were to be revised, the end result would be to show

lesser impacts than are identified in the current traffic study report.

**SUMMARY AND CLOSING** 

Based upon our review of the previously published traffic studies, environmental document, and

data related to current study area conditions, regulations, and project description, the previously

completed traffic analysis continues to provide an adequate and defensible basis for considering

potential project impacts in the context of the California Environmental Quality Act (CEQA).

Urban Crossroads, Inc. is pleased to provide this review of the adequacy of the published traffic

technical analysis for your use. If you have any questions regarding the information provided,

please call me at (949) 660-1994, ext. 210.

enter 4 Th

Sincerely,

URBAN CROSSROADS, INC.

Carleton Waters, P.E.

Principal

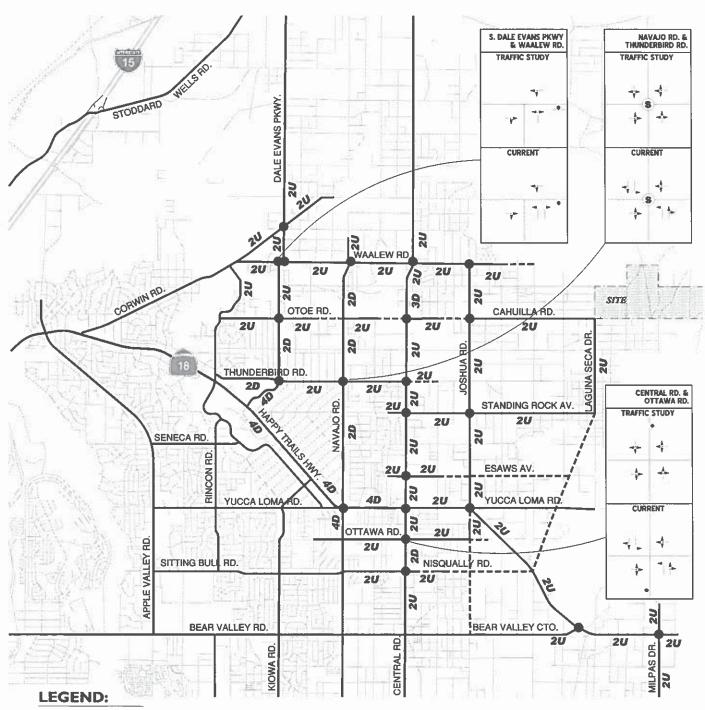
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JN:04946-43 Hacienda SP Traffic Analysis Adequacy Review.docx

Attachment



## EXISTING NUMBER OF THROUGH LANES AND INTERSECTION CONTROLS





---- = DIRT ROAD

4 = NUMBER OF LANES

D = DIVIDED

S = ALL WAY STOP

U - UNDIVIDED

STOP SIGN



TABLE 1
TRAFFIC VOLUME GROWTH TREND SUMMARY

|                                   | 2007   | 2011   |            |            |
|-----------------------------------|--------|--------|------------|------------|
|                                   | DAILY  | DAILY  |            | %          |
| LOCATION                          | VOLUME | VOLUME | DIFFERENCE | DIFFERENCE |
| SR-18 west of Bear Valley Cut-Off | 5,500  | 5,000  | -500       | -9%        |
| SR-18 west of Navajo Road         | 13,000 | 12,000 | -1,000     | -8%        |
| SR-18 west of Dale Evans Parkway  | 27,000 | 23,500 | -3,500     | -13%       |
| TOTAL                             | 40,000 | 35,500 | -4,500     | -11%       |

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### ATTACHMENT A CALTRANS TRAFFIC VOLUME DATA



#### 2007 Data

|   |       |     |        |     |          |   | Back | Back  |       | Ahead | Ahead |       |
|---|-------|-----|--------|-----|----------|---|------|-------|-------|-------|-------|-------|
|   |       | Rte |        | PM  |          |   | Peak | Peak  | Back  | Peak  | Peak  | Ahead |
|   | Route |     | County | Pre | Postmile | Description                                 | Hour | Month | AADT  | Hour  | Month | AADT  |
| 8 | 18    |     | SBD    | T   |          | SAN BERNARDINO, JCT. RTE. 30                |      |       |       | 2550  | 31500 | 30000 |
| 8 | 18    |     | SBD    | T   |          | SAN BERNARDINO, PARKDALE DRIVE              | 2400 | 29500 | 28000 | 2150  | 26000 | 24500 |
| 8 | 18    |     | SBD    | Т   |          | SAN BERNARDINO, 40TH STREET                 | 2150 | 26000 | 24500 | 1600  | 19300 | 18000 |
| 8 | 18    |     | SBD    | T   |          | SAN BERNARDINO, SIERRA WAY                  | 1600 | 19300 | 18000 | 1700  | 18800 | 17500 |
| 8 | 18    |     | SBD    |     |          | WATERMAN CANYON ROAD                        | 1700 | 18800 | 17500 | 1650  | 18300 | 17000 |
| 8 | 18    |     | SBD    | R   |          | WATERMAN CANYON ROAD INTERCHANGE            | 1650 | 18300 | 17000 | 1650  | 18300 | 17000 |
| 8 | 18    |     | SBD    | R   |          | JCT. RTE. 138 NORTH                         | 1650 | 18300 | 17000 | 900   | 9700  | 9000  |
| 8 | 18    |     | SBD    |     |          | JCT. RTE. 189 NORTH                         | 900  | 9700  | 9000  | 1050  | 10700 | 7200  |
| 8 | 18    |     | SBD    |     |          | DALEY CANYON ROAD                           | 1050 | 10700 | 7200  | 1600  | 12800 | 11100 |
| 8 | 18    |     | SBD    |     |          | JCT. RTE. 173 NORTH                         | 1600 | 12800 | 11100 | 1300  | 10400 | 9000  |
| 8 | 18    |     | SBD    |     |          | KUFFEL CANYON ROAD                          | 1150 | 9200  | 8000  | 1100  | 8600  | 7500  |
| 8 | 18    |     | SBD    |     |          | WEST JCT. RTE. 330                          | 1100 | 8600  | 7500  | 1000  | 8100  | 7000  |
| 8 | 18    |     | SBD    |     |          | JCT. RTE. 330 SOUTH                         | 1000 | 8100  | 7000  | 1550  | 12800 | 10500 |
| 8 | 18    |     | SBD    |     |          | GREEN VALLEY LAKE ROAD                      | 1100 | 9200  | 7500  | 860   | 7100  | 5800  |
| 8 | 18    |     | SBD    |     | 44.319   | JCT. RTE. 38 NORTHEAST                      | 920  | 7600  | 6200  | 670   | 5600  | 4600  |
| 8 | 18    |     | SBD    |     | 46.550   | BIG BEAR LAKE, BLUE JAY ROAD                | 680  | 5700  | 4700  | 880   | 7700  | 6300  |
| 8 | 18    |     | SBD    |     | 48.070   | BIG BEAR LAKE, MILL CREEK ROAD              | 1250 | 12000 | 9800  | 1100  | 10100 | 8300  |
| 8 | 18    |     | SBD    |     | 48.362   | LAKEVIEW DRIVE                              | 1100 | 10100 | 8300  | 1350  | 12800 | 10500 |
| 8 | 18    |     | SBD    |     | 49.117   | BIG BEAR BL AT PINE KNOT                    | 1700 | 13900 | 13000 | 4200  | 34000 | 32000 |
| 8 | 18    |     | SBD    |     | 50.820   | MOONRIDGE ROAD                              | 4050 | 33000 | 31000 | 3000  | 24500 | 23000 |
| 8 | 18    |     | SBD    |     | 51.610   | STANFIELD CUTOFF                            | 3000 | 24500 | 23000 | 2600  | 21300 | 20000 |
| 8 | 18    |     | SBD    |     | 53.917   | JCT. RTE. 38 EAST                           | 2100 | 17000 | 16000 | 1450  | 11800 | 11000 |
| 8 | 18    |     | SBD    |     | 54.537   | JCT. RTE. 38 WEST                           | 1450 | 11700 | 11000 | 530   | 5700  | 5500  |
| 8 | 18    |     | SBD    |     | 58.160   | HOLCOMB VALLEY ROAD                         | 380  | 4150  | 4000  | 240   | 2600  | 2500  |
| 8 | 18    |     | SBD    |     | 58.440   | BALDWIN LAKE ROAD                           | 240  | 2600  | 2500  | 290   | 3100  | 3000  |
| 8 | 18    |     | SBD    |     | 65.756   | MARBLE CANYON ROAD                          | 290  | 3100  | 3000  | 360   | 3950  | 3800  |
| 8 | 18    |     | SBD    |     | 73.783   | LUCERNE VALLEY, JCT. RTE. 247               | 530  | 5700  | 5500  | 930   | 10100 | 9700  |
| 8 | 18    |     | SBD    |     | 84.325   | BEAR VALLEY CUTOFF                          | 930  | 11200 | 10600 | 480   | 5800  | 5500  |
| 8 | 18    |     | SBD    |     | 88.871   | APPLE VALLEY, YUCCA LOMA-NAVAJO ROAD        | 1150 | 13700 | 13000 | 1800  | 22100 | 21000 |
| 8 | 18    |     | SBD    |     | 90.936   | APPLE VALLEY INN ROAD                       | 2300 | 27500 | 27000 | 2900  | 35000 | 34000 |
| 8 | 18    |     | SBD    |     | 94.390   | APPLE VALLEY ROAD                           | 2900 | 35000 | 34000 | 4100  | 49000 | 48000 |
| 8 | 18    |     | SBD    |     | 95.220   | VICTORVILLE, STODDARD WELLS ROAD            | 4100 | 49000 | 48000 | 3850  | 46000 | 45000 |
| 8 | 18    |     | SBD    |     | 95.790   | VICTORVILLE, SEVENTH STREET                 | 3150 | 38000 | 37000 | 2750  | 33000 | 32000 |
|   |       |     |        |     |          | VICTORVILLE, NORTH JCT RTE 15, BARSTOW      |      |       |       |       |       |       |
| 8 | 18    |     | SBD    | R   | 96.577   | FREEWAYJCT. RTE. 15                         | 2400 | 28500 | 28000 | 4100  | 47000 | 44000 |
| 8 | 18    |     | SBD    |     | 97.001   | VICTORVILLE, AMARGOSA ROAD                  | 4100 | 47000 | 44000 | 2950  | 34000 | 32000 |
| 8 | 18    |     | SBD    |     | 100.956  | JCT. RTE. 395                               | 1750 | 20300 | 19000 | 960   | 11200 | 8700  |
| 8 | 18    |     | SBD    |     | 115.910  | SAN BERNARDINO/LOS ANGELES COUNTY LINE      | 750  | 7100  | 6700  |       |       |       |
| 7 | 18    |     | LA     |     | 0.000    | SAN BERNARDINO/LOS ANGELES COUNTY LINE      |      |       |       | 750   | 7100  | 6700  |
| 7 | 18    |     | LA     |     | 4.500    | JCT. RTE. 138, PEARBLOSSOM/ANTELOPE HIGHWAY | 710  | 7200  | 6700  |       |       |       |

|      |      |     |   |         |                                    |           |           |           |           | Ahead |       |    |
|------|------|-----|---|---------|------------------------------------|-----------|-----------|-----------|-----------|-------|-------|----|
|      | Rout |     |   | Postmil |                                    | Back Peak | Back Peak |           | Ahead     | Peak  | Ahead |    |
| Dist | e    | CO  |   | е       | Description                        | Hour      | Month     | Back AADT | Peak Hour | Month | AADT  |    |
| 8    | 18   | SBD | Т | 6.179   | SAN BERNARDINO, JCT. RTE. 30       |           | •         |           | 2400      | 29500 | 28000 |    |
| 8    | 18   | SBD | Т | 7.117   | SAN BERNARDINO, PARKDALE           | 2200      | 27500     | 26000     | 2000      | 24400 | 23000 |    |
| 8    | 18   | SBD | Т | 7.548   | SAN BERNARDINO, 40TH ST            | 2000      | 24400     | 23000     | 1500      | 18100 | 16900 |    |
| 8    | 18   | SBD | Т | 8.264   | SAN BERNARDINO, SIERRA             | 1500      | 18100     | 16900     | 1650      | 17700 | 16500 |    |
| 8    | 18   | SBD |   | 9.15    | WATERMAN CANYON RD                 | 1650      | 17700     | 16500     | 1600      | 17100 | 16000 |    |
| 8    | 18   | SBD | R | 13.285  | WATERMAN CANYON RD                 | 1600      | 17100     | 16000     | 1600      | 17100 | 16000 |    |
| 8    | 18   | SBD | R | 17.732  | JCT. RTE. 138 N                    | 1600      | 17100     | 16000     | 800       | 8600  | 8000  |    |
| 8    | 18   | SBD |   | 20.612  | JCT. RTE. 189 N                    | 800       | 8600      | 8000      | 1200      | 8900  | 8000  |    |
| 8    | 18   | SBD |   | 23.382  | DALEY CANYON RD                    | 1200      | 8900      | 8000      | 1500      | 11100 | 10000 |    |
| 8    | 18   | SBD |   | 24.712  | JCT. RTE. 173 N                    | 1500      | 11100     | 10000     | 1200      | 8900  | 8000  |    |
| 8    | 18   | SBD |   | 25.81   | KUFFEL CANYON RD                   | 1100      | 8000      | 7200      | 1050      | 7800  | 7000  |    |
| 8    | 18   | SBD |   | 31.651  | W JCT. RTE. 330                    | 1050      | 7800      | 7000      | 1050      | 7800  | 7000  |    |
| 8    | 18   | SBD |   | 31.903  | JCT. RTE. 330 S                    | 990       | 7300      | 6600      | 1550      | 11500 | 10000 |    |
| 8    | 18   | SBD |   | 34.52   | GREEN VALLEY LAKE RD               | 1200      | 8500      | 7400      | 960       | 7800  | 6000  |    |
| 8    | 18   | SBD |   | 44.319  | JCT. RTE. 38 NE                    | 960       | 7800      | 6000      | 750       | 6100  | 4700  |    |
| 8    | 18   | SBD |   | 46.55   | BIG BEAR LAKE, BLUE JAY            | 770       | 6200      | 4800      | 910       | 8500  | 6500  |    |
| 8    | 18   | SBD |   | 48.07   | BIG BEAR LAKE, MILL CREEK          | 1350      | 12700     | 9800      | 1250      | 11700 | 9000  |    |
| 8    | 18   | SBD |   | 48.362  | LAKEVIEW DRIVE                     | 1250      | 11700     | 9000      | 1450      | 13400 | 10300 |    |
| 8    | 18   | SBD |   | 49.117  | BIG BEAR/PINE KNOT                 | 1550      | 13500     | 13000     | 3500      | 30500 | 29300 |    |
| 8    | 18   | SBD |   | 50.82   | MOONRIDGE RD                       | 3600      | 31000     | 30000     | 2650      | 23100 | 22200 |    |
| 8    | 18   | SBD |   | 51.61   | STANFIELD CUTOFF                   | 2650      | 23100     | 22200     | 2300      | 20000 | 19200 |    |
| 8    | 18   | SBD |   | 53.917  | JCT. RTE. 38 E                     | 1850      | 16200     | 15600     | 1100      | 11100 | 10700 |    |
| 8    | 18   | SBD |   | 54.537  | JCT. RTE. 38 W                     | 1100      | 11100     | 10700     | 500       | 5000  | 4900  |    |
| 8    | 18   | SBD |   | 58.16   | HOLCOMB VALLEY                     | 380       | 3800      | 3700      | 240       | 2350  | 2300  |    |
| 8    | 18   | SBD |   | 58.44   | BALDWIN LAKE                       | 240       | 2350      | 2300      | 270       | 2700  | 2600  |    |
| 8    | 18   | SBD |   | 65.756  | MARBLE CANYON                      | 270       | 2700      | 2600      | 370       | 3700  | 3600  |    |
| 8    | 18   | SBD |   | 73.783  | LUCERNE VALLEY, JCT. RTE. 247      | 540       | 5400      | 5200      | 900       | 9000  | 8700  |    |
| 8    | 18   | SBD |   | 84.325  | BEAR VALLEY CUTOFF                 | 930       | 9700      | 9400      | 450       | 5300  | 5000  |    |
| 8    | 18   | SBD |   | 88.871  | APPLE VALLEY, YUCCA LOMA-NAVAJO    | 1100      | 12700     | 12000     | 1700      | 20200 | 19000 |    |
| 8    | 18   | SBD |   | 90.936  | APPLE VALLEY INN RD                | 2100      | 24900     | 23500     | 2700      | 32000 | 30000 |    |
| 8    | 18   | SBD |   | 94.39   | APPLE VALLEY RD                    | 2700      | 32000     | 30000     | 3950      | 46500 | 44000 |    |
| 8    | 18   | SBD |   | 95.22   | VICTORVILLE, STODDARD WELLS        | 3950      | 46500     | 44000     | 3600      | 42500 | 40000 | !! |
| 8    | 18   | SBD |   | 95.79   | VICTORVILLE, SEVENTH ST            | 2950      | 35000     | 33000     | 2700      | 32000 | 30000 |    |
| 8    | 18   | SBD |   | 96.571  | VICTORVILLE, N JCT. RTE. 15        | 2400      | 28000     | 26500     | 3800      | 41500 | 40000 |    |
| 8    | 18   | SBD |   | 97.001  | VICTORVILLE, AMARGOSA              | 3800      | 41500     | 40000     | 2850      | 31000 | 30000 |    |
| 8    | 18   | SBD |   | 100.96  | JCT. RTE. 395                      | 1850      | 20100     | 19500     | 970       | 9000  | 8500  |    |
| 8    | 18   | SBD |   | 115.91  | SAN BERNARDINO/LOS ANGELES CO LINE | 560       | 5700      | 5000      |           |       |       |    |
| 7    | 18   | LA  |   | 0       | SAN BERNARDINO/LOS ANGELES CO LINE |           |           |           | 560       | 5700  | 5000  |    |



5050 Avenida Encinas, Suite 260 <u>Carlsbad</u>, CA 92008-4386 760.476.9193 760.476.9198 Fax www.rbf.com www.mbakercorp.com

#### **MEMORANDUM**

**To:** Kari Cano – RBF Consulting

From: Bob Davis – RBF Consulting

**Date:** July 22, 2013

**Subject:** Peer Review of Hacienda at Fairview Valley Specific Plan Traffic Analysis

Adequacy Review

As requested, we have completed our peer review of the *Hacienda at Fairview Valley Specific Plan Traffic Analysis Adequacy Review prepared by Urban Crossroads, June 12, 2013*, and offer the following comments and suggestions:

- 1. We concur with the Urban Crossroads finding concerning the" Project Description" and "Environmental Regulations."
- 2. We concur that potential changes in the environmental setting for the traffic analysis could occur in two primary areas including the roadway system and the existing traffic volume using the existing roadway system and/or the projected volumes using the roadway system.
- 3. We concur that it was necessary to update the inventory of the existing roadway system characteristics and to identify recent roadway and intersection improvements. While the improvements clearly provide additional roadway capacity, we do not agree that the conclusion made by Urban Crossroads that the impacts identified in the published environmental document are more conservative since the analysis assumes that improvements are not in place yet. This would only be valid if the existing traffic volumes have not increased in a manner that would offset the increase in capacity. If it can be demonstrated that traffic has not increased significantly at these locations, then the finding could be made that the original analysis was more conservative. I suggest that Urban Crossroads move their conclusion discussion to the end of the section after the discussion of changes in existing traffic volumes.
- 4. The findings regarding the comparison of traffic volumes on SR-18 are helpful in showing a decrease in volume between 2007 and 2011; however, it raises the question of how the volume has changed between 2011 and 2013. Within the last year or two the economy has

- shown signs of improvement and may have resulted in an increase in traffic. I would strongly suggest that current traffic counts be taken on SR-18 to confirm and bolster this argument.
- 5. Similar to Comment #4, I would strongly suggest that additional traffic counts be taken in the area including some select roadway segments and at intersections that will carry the highest project-related traffic volumes. Traffic counts could also be taken at the intersection where capacity improvements were noted. With the updated counts, Urban Crossroads would be able to analyze the data and make a much more defensible conclusion.
- 6. Another comparison that could be made is related to "Other Planned Development." It may be helpful to review the list of other planned area development that was identified in the Traffic Impact Analysis." If it can be shown that very few of the projects have been built or if it can be shown that area traffic volume has decreased even though some of the projects have been built, this would help demonstrate that conditions are similar to what was assumed in the traffic study.
- 7. Since most traffic studies performed today use a 2035 long range traffic forecast, it may be necessary for Urban Crossroads to address this issue before it is raised by others.



August 21, 2013

Mr. Eric Flodine STRATA EQUITY GROUP 4370 La Jolla Village Drive, Suite 960 San Diego, CA 92122

Subject: Response to Comments by Bob Davis from RBF Consulting, on July 22, 2013,

regarding the Hacienda at Fairview Valley Specific Plan Traffic Analysis Adequacy

Review, prepared on June 12, 2013

Dear Mr. Flodine:

The firm of Urban Crossroads, Inc. is pleased to submit the following responses to the comments provided by RBF Consulting, on July 22, 2013, regarding the Hacienda at Fairview Valley Specific Plan Traffic Analysis Adequacy Review, prepared on June 12, 2013. The comment memorandum is provided in Attachment A of this letter.

#### Comment 1

We concur with the Urban Crossroads finding concerning the" Project Description" and "Environmental Regulations."

#### **Response to Comment 1**

Comment noted.

#### Comment 2

We concur that potential changes in the environmental setting for the traffic analysis could occur in two primary areas including the roadway system and the existing traffic volume using the existing roadway system and/or the projected volumes using the roadway system.

#### **Response to Comment 2**

Comment noted.

#### Comment 3

We concur that it was necessary to update the inventory of the existing roadway system characteristics and to identify recent roadway and intersection improvements. While the improvements clearly provide additional roadway capacity, we do not agree that the conclusion made by Urban Crossroads that the impacts identified in the published environmental document are more conservative since the analysis assumes that improvements are not in place yet. This would only be valid if the existing traffic volumes have not increased in a manner that would offset the increase in capacity. If it can be demonstrated that traffic has not increased significantly at these locations, then the finding could be made that the original

Mr. Eric Flodine STRATA EQUITY GROUP August 21, 2013 Page 2

analysis was more conservative. I suggest that Urban Crossroads move their conclusion discussion to the end of the section after the discussion of changes in existing traffic volumes.

#### **Response to Comment 3**

An EIR's evaluation of environmental impacts should normally measure the changes a project will make in physical conditions in the area affected by the project as they exist when the notice of preparation is published. (State CEQA Guidelines, § 15126.2(a); Communities for a Better Env't v. South Coast Air Quality Mgmt. Dist. (2010) 48 Cal.4th 310, 320.) Although recent case law supports the use of a future baseline for the assessment of environmental impacts, such a baseline is appropriate only if some unusual aspect of the project at issue or the surrounding circumstances justifies the use of the future baseline. No such unusual circumstances or conditions are present here. Therefore, reference to the conditions at the time the NOP was published, here, is the baseline against which the environmental impacts of the Project were assessed. With the addition of the improvements in the interim, the EIR therefore offers a conservative analysis of the Project's traffic impacts as it does not account for these improvements, but rather assumes the maximum traffic impacts resulting from the Project. Furthermore, although updated traffic data was not required, updated traffic data was provided in 2011 and included in a memorandum to the County. The memorandum confirms the adequacy of the EIR's analysis in light of the current traffic data and improvements.

#### Comment 4

The findings regarding the comparison of traffic volumes on SR-18 are helpful in showing a decrease in volume between 2007 and 2011; however, it raises the question of how the volume has changed between 2011 and 2013. Within the last year or two the economy has shown signs of improvement and may have resulted in an increase in traffic. I would strongly suggest that current traffic counts be taken on SR-18 to confirm and bolster this argument.

#### **Response to Comment 4**

Please see the response to Comment #3.

#### Comment 5

Similar to Comment #4, I would strongly suggest that additional traffic counts be taken in the area including some select roadway segments and at intersections that will carry the highest project-related traffic volumes. Traffic counts could also be taken at the intersection where capacity improvements were noted. With the updated counts, Urban Crossroads would be able to analyze the data and make a much more defensible conclusion.

#### **Response to Comment 5**

Please see the response to Comment #3.

#### Comment 6

Another comparison that could be made is related to "Other Planned Development." It may be helpful to review the list of other planned area development that was identified in the Traffic Impact Analysis." If it can be shown that very few of the projects have been built or if it can be shown that area traffic volume



Mr. Eric Flodine STRATA EQUITY GROUP August 21, 2013 Page 3

has decreased even though some of the projects have been built, this would help demonstrate that conditions are similar to what was assumed in the traffic study.

#### **Response to Comment 6**

Similar to the response to Comment #3, the list of planned area development was developed in cooperation with County of San Bernardino and other local agency staff at (or around) the time of publication of the project environmental document NOP. This is the appropriate time frame as defined by CEQA and the CEQA guidelines. Also, the analysis in the report utilized the most current available data from the California Department of Transportation (CALTRANS) to reach the exact conclusion suggested in the comment (that area traffic volume has decreased). CALTRANS traffic count data is typically not available until 1-1/2 to 2 years later, which is why data from 2011 (the most current available data) was used in the analysis.

#### Comment 7

Since most traffic studies performed today use a 2035 long range traffic forecast, it may be necessary for Urban Crossroads to address this issue before it is raised by others.

#### **Response to Comment 7**

As with the previous comments, the suggestion that 2035 long range traffic forecasts be used is inconsistent with the requirements of CEQA and the CEQA guidelines that state that the environmental analysis should be based on baseline conditions as they stand at the time of the publication of the NOP. Only 2030 conditions data was available at this time. Therefore, no additional analysis is required by CEQA.

#### **CLOSING**

Urban Crossings, Inc. is pleased to provide this response letter for your use. If you have any questions regarding the information provided, please call me at (949) 660-1994, ext. 210.

Sincerely,

URBAN CROSSROADS, INC.

Carleton Waters, P.E.

Principal

CW:rd

JN:04946-45 Response to Comments.doc

Attachments



#### **ATTACHMENT A**

RBF Consulting Comment Memorandum, July 22, 2013



5050 Avenida Encinas, Suite 260 <u>Carlsbad</u>, CA 92008-4386 760.476.9193 760.476.9198 Fax www.rbf.com www.mbakercorp.com

#### **MEMORANDUM**

**To:** Kari Cano – RBF Consulting

From: Bob Davis – RBF Consulting

**Date:** July 22, 2013

**Subject:** Peer Review of Hacienda at Fairview Valley Specific Plan Traffic Analysis

Adequacy Review

As requested, we have completed our peer review of the *Hacienda at Fairview Valley Specific Plan Traffic Analysis Adequacy Review prepared by Urban Crossroads, June 12, 2013*, and offer the following comments and suggestions:

- 1. We concur with the Urban Crossroads finding concerning the" Project Description" and "Environmental Regulations."
- 2. We concur that potential changes in the environmental setting for the traffic analysis could occur in two primary areas including the roadway system and the existing traffic volume using the existing roadway system and/or the projected volumes using the roadway system.
- 3. We concur that it was necessary to update the inventory of the existing roadway system characteristics and to identify recent roadway and intersection improvements. While the improvements clearly provide additional roadway capacity, we do not agree that the conclusion made by Urban Crossroads that the impacts identified in the published environmental document are more conservative since the analysis assumes that improvements are not in place yet. This would only be valid if the existing traffic volumes have not increased in a manner that would offset the increase in capacity. If it can be demonstrated that traffic has not increased significantly at these locations, then the finding could be made that the original analysis was more conservative. I suggest that Urban Crossroads move their conclusion discussion to the end of the section after the discussion of changes in existing traffic volumes.
- 4. The findings regarding the comparison of traffic volumes on SR-18 are helpful in showing a decrease in volume between 2007 and 2011; however, it raises the question of how the volume has changed between 2011 and 2013. Within the last year or two the economy has

- shown signs of improvement and may have resulted in an increase in traffic. I would strongly suggest that current traffic counts be taken on SR-18 to confirm and bolster this argument.
- 5. Similar to Comment #4, I would strongly suggest that additional traffic counts be taken in the area including some select roadway segments and at intersections that will carry the highest project-related traffic volumes. Traffic counts could also be taken at the intersection where capacity improvements were noted. With the updated counts, Urban Crossroads would be able to analyze the data and make a much more defensible conclusion.
- 6. Another comparison that could be made is related to "Other Planned Development." It may be helpful to review the list of other planned area development that was identified in the Traffic Impact Analysis." If it can be shown that very few of the projects have been built or if it can be shown that area traffic volume has decreased even though some of the projects have been built, this would help demonstrate that conditions are similar to what was assumed in the traffic study.
- 7. Since most traffic studies performed today use a 2035 long range traffic forecast, it may be necessary for Urban Crossroads to address this issue before it is raised by others.